CALIFORNIA DEPARTMENT OF CONSUMER AFFAIRS

BUSINESS, CONSUMER SERVICES AND HOUSING AGENCY • GAVIN NEWSOM, GOVERNOR

Board of Vocational Nursing and Psychiatric Technicians
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DATE	November 9, 2026
TO	Boards Members
REVIEWED BY	Judith D. McLeod DNP, CPNP Supervising Nursing Education Consultant (SNEC)
PREPARED BY	Roberta Thomson Ed.D. RN Nursing Education Consultant (NEC)
SUBJECT	Consideration of Recommendation to Place Program on Provisional Approval
PROGRAM	Clement Career College Vocational Nursing Program (Program) (Program Director: Emerita Goodrich, Gardena, Los Angeles County, Private)
BOARD MEETING	November 19-20, 2026

Please note: Board Nursing Education Consultants make recommendations. The recommendations are forwarded to the Education and Practice Committee for review and recommendation or to the Executive Officer or full Board for action.

BACKGROUND:

On January 3, 2023, Clement Career College was granted initial approval. The Program's graduates were first eligible for NCLEX-PN® in third quarter 2024. The Program pass rates have been noncompliant for six of the nine quarters. California Code of Regulations, Title 16, Section 2530(l) states:

> The program shall maintain a yearly average minimum pass rate on the licensure examination that does not fall below 10 percentage points of the state average pass rate for first time candidates of approved vocational nursing schools for the same period.

On April 14, 2026, the Program was required to submit a plan of correction for low NCLEX-PN® pass rates.

STAFF ANALYSIS:

The Program has been eligible for graduates for the NCLEX-PN® for nine quarters. The Program's pass rates have been noncompliant for the past six quarters.

The NEC reviewed and analyzed the documents provided by the Program Director to verify adequate resources including clinical facilities and classrooms to accommodate the students' learning needs and ability to meet the Program's approved objectives.

Submitted documentation by the Program Director substantiates adequate resources including faculty and facilities for students to achieve programmatic learning objectives.

STAFF RECOMMENDATIONS:

1. Place Clement Career College Vocational Nursing Program on provisional approval for a two-year period beginning November 20, 2026, and issue a certificate accordingly.
2. Require the Program to comply with all requirements listed below.

PROGRAM REQUIREMENTS:

1. Require the Program to submit comprehensive analysis reports as part of their continued approval process: (1) in three months, with a submission date no later than March 1, 2027, (2) in twelve months, no later than November 1, 2027, and (3) in eighteen months, no later than May 1, 2028**.** The reports must include a comprehensive analysis of the Program, timeline for implementation, and the effect of employed interventions. The following elements must be addressed in the analysis.
    a. Terminal Objectives
    b. Evaluation of Current Curriculum including:
        1) Instructional Plan
        2) Daily Lesson Plans for each Term
    c. Student Policies including:
        1) Admission Criteria
        2) Screening and Selection Criteria
        3) Attendance Policy
        4) Remediation Policy
        5) Evaluation Methodology for Student Progress including evaluation of clinical practice
        6) Credit Granting Policy
    d. Evaluations of approved clinical facilities which determine adequacy in number and variety of patients to accommodate current and projected student enrollment.
    e. Faculty Meeting Methodology
    f. Documentation of resources, including faculty and facilities, for all terms for all current cohorts.

2. Admit no additional classes without prior approval by the Board.
3. Require the Program, when requesting approval to admit students, to:
    a. Submit all documentation in final form, free of errors and including all required information, using the forms provided by the BVNPT, no later than by the fifteenth day of the second month preceding the month of the Board meeting.
    b. Provide documentation that adequate resources, i.e., faculty and facilities, are available to support each admitted class of students.
    c. Ensure that the Program maintains an average annual pass rate that is compliant with the California Code of Regulations, Title 16, Section 2530(l).
4. Require the Program to provide a maximum of ten students for each instructor. The California Code of Regulations, Title 16, Section 2534(d) states: "for supervision of clinical experience, there shall be a maximum of 15 students for each instructor." Recommendation of one instructor for a maximum of ten students in clinical experiences will enable more focused instruction and enhanced learning to closely monitor and evaluate the clinical performance of students.
5. Comply with all of the approval standards set forth in Article 4 of the Vocational Nursing Practice Act, commencing with California Business and Professions Code Section 2880, and in Article 5 of California Code of Regulations, Title 16, commencing with Section 2525.
6. Any material changes in circumstances affecting any information contained in the documents submitted by the Program to the Board, require the Program to notify the NEC immediately, in writing, per California Code of Regulations, Title 16, Section 2526(g).

RELEVANT PROGRAM ELEMENTS

Enrollment

California Code of Regulations, Title 16. Section 2530(k) states:

> The program shall have prior Board approval to increase the number of students per class and/or increase the frequency of admission of classes. Criteria to evaluate a school's request to increase the number of students per class and/or increase the frequency of class admissions include but are not limited to: (1) Sufficient program resources as specified in Section 2530(a). (2) Adequacy of clinical experience as specified in Section 2534. (3) Licensure examination pass rates as specified in Section 2530(l).

The Program is approved to offer a full-time 48-week class. The Program is required request approval to admit students, replacing graduating classes only.

The following table represents current and projected student enrollment based on current and proposed class starts and completion dates. The table indicates a maximum enrollment of 86 students for the period November 2025 through October 2026.

ENROLLMENT DATA TABLE

Class Start Dates	Class Completion Dates	Number of Students Admitted	Number of Students Current	Number of Graduated	Total Enrolled
11/24/2025 FT *(10/23/2026)	L	30	30		30
02/16/2026 FT *(01/11/2027)		16	16		30 + 16 = 46
06/15/2026 FT *(08/12/2027)		20	20		46 + 20 = 66
09/21/2026 FT *(02/06/2028)		20	20		66 + 20 = 86

*Indicates projected graduation date

Licensing Examination Statistics

California Code of Regulations, Title 16, Section 2530(l) states:

> The program shall maintain a yearly average minimum pass rate on the licensure examination that does not fall below 10 percentage points of the state average pass rate for first time candidates of approved vocational nursing schools for the same period.

The following statistics, furnished by Pearson Vue and published by the National Council of State Boards of Nursing as “Jurisdictional Summary of All First-Time Candidates Educated in Member Board Jurisdiction,” for the period October 2024 through September 2026 specify the pass percentage rate for graduates of the Program on the National Council Licensure Examination for Practical/Vocational Nurses (NCLEX-PN®) and the variance from the state average annual pass rates.

NCLEX-PN® LICENSURE EXAMINATION DATA

Quarterly Statistics					Annual Statistics		
Quarter	# Candidates in Quarter	# Passed in Quarter	% Passed in Quarter	State Quarterly Pass Rate	Program Average Annual Pass Rate	State Average Annual Pass Rate CCR §2530(l)	Variance from State Average Annual Pass Rate
Oct – Dec 2024	3	2	67%	81%	86%	84%	+2
Jan – Mar 2025	5	3	60%	82%	75%	83%	-8
Apr – Jun 2025	5	2	40%	81%	65%	82%	-17
Jul – Sep 2025	1	1	100%	81%	57%	81%	-24
Oct – Dec 2025	14	8	57%	80%	66%	81%	-15
Jan – Mar 2026	9	4	44%	80%	52%	80%	-28
Apr – Jun 2026	3	3	100%	83%	59%	81%	-22
Jul – Sep 2026	11	7	64%	80%	59%	81%	-22

*The Annual Pass Rate changes every quarter. It is calculated by dividing the number of candidates who passed during the current and previous three quarters by the number of candidates who tested during the same period. If no data is available for the relevant period, the statistic is carried over from the last quarter for which data is available.

Based on the most current data available (July– September 2026), the Program's average annual pass rate is 59 percent. The California average annual pass rate for graduates from approved vocational nursing programs who took the NCLEX-PN® for the first time during the same period is 81 percent. The average annual pass rate for the Program is 22 percentage points below the state average percentage points below the state average annual pass rate.

Faculty and Facilities

California Code of Regulations, Title 16, Section 2534(d) states:

> For supervision of clinical experience, there shall be a maximum of 15 students for each instructor.

The current number of approved faculty totals 10, including the Program Director. The Program Director has 100 percent administrative. Of the total faculty, nine are designated to teach clinical. Based upon a maximum proposed enrollment of 86 students, nine instructors are required for clinical supervision. The utilization of faculty at clinical facilities is such that clinical instruction is covered adequately.

California Code of Regulations, Title 16, Section 2534(b) states, in relevant part:

> Schools shall have clinical facilities adequate as to number, type, and variety of patients treated, to provide clinical experience for all students in the areas specified by Section 2533. There must be available for student

assignment, an adequate daily census of patients to afford a variety of clinical experiences consistent with competency-based objectives and theory being taught.

Submitted documentation indicates the Program has sufficient clinical facilities to afford the number, type and variety of patients that will provide clinical experience consistent with approved competency-based objectives and theory being taught for current and proposed student enrollment.

Violations

California Code of Regulations, Title 16, Section 2530(l) states:

> The program shall maintain a yearly average minimum pass rate on the licensure examination that does not fall below 10 percentage points of the state average pass rate for first time candidates of approved vocational nursing schools for the same period.

Violation #1:

Violation: On October 8, 2026, the Program was notified that they have been noncompliant with California Code of Regulations, Title 16, Section 2530(l) for the six preceding quarters.

Status: The violation **is not** corrected.

ATTACHMENTS:

Attachment A: Program History

Clement Career College
VOCATIONAL NURSING PROGRAM

Program History

- On January 3, 2023, the Executive Officer approved the following:
  1. Granted initial approval to the Clement Career College Vocational Nursing Program for the four-year period beginning January 3, 2023, and issued a certificate accordingly.
  2. Approved the Program's 48-week full-time curriculum, four 12-week terms of 1600 hours, including 640 theory hours and 960 clinical hours.
  3. Required the Program to comply with all requirements listed below.

PROGRAM REQUIREMENTS:

1. Required the Program to admit no additional classes without prior approval by the BVNPT.
2. Notify the NEC in the event any current class is displaced from clinical sites.
3. Continued to require the Program, when requesting approval to admit students, too:
   a. Submit all documentation in final form, using the forms provided, no later than two months prior to the requested start date for the class.
   b. Provide documentation that adequate resources, i.e., faculty and facilities, are available to support each admitted class of students.
   c. Ensure that the Program maintains an average annual pass rate that is compliant with California Code of Regulations, Title 16, Section 2530(l).
4. Required the Program to comply with all approval standards in Article 4 of the Vocational Nursing Practice Act, commencing at California Business and Professionals Code, section 2880, and Article 5 of the Board's Regulations, commencing at California Code of Regulations, Title 16, commencing at Section 2525.

- On February 2, 2023, a new Program Director was approved.
- On May 9, 2023, the Executive Officer approved the following:
  1. Approved the Program's request to admit an initial full-time class of 30 students commencing on May 22, 2023, graduating on May 24, 2024.
  2. Required the Program to comply with all requirements listed below.

PROGRAM REQUIREMENTS:

1. Notify the NEC in the event a current class is displaced from clinical sites.

2. Required the Program to obtain prior BVNPT approval before admission of the initial or subsequent classes to maintain compliance with the California Code of Regulations, Title 16, Section 2526(c) that states:

   "A Board representative shall make a survey visit prior to graduation of the initial class. A program shall not commence another class without prior Board approval."

3. Required the Program, when requesting approval to admit students, to:
   a. Submit all documentation in final form, using the forms provided by the BVNPT, no later than two months prior to the requested start date for the class.
   b. Provide documentation that adequate resources, i.e., faculty and facilities, are available to support each admitted class of students.
   c. Ensure that the Program maintains an average annual pass rate that is compliant with California Code of Regulations, Title 16, Section 2530(l).
4. Comply with all approval standards in Article 4 of the Vocational Nursing Practice Act, commencing at California Business and Professions Code Section 2880, and Article 5 of the California Code of Regulations, Title 16, commencing at Section 2525.
5. Board staff will continue to monitor the Program's effectiveness by tracking class admissions, the effectiveness of employed interventions, and the Program's licensure examination pass rates each quarter.

- On April 24, 2024, The Executive Officer approved the following:
  1. Admit a full-time class of 30 students to commence on July 8, 2024, with a graduation date of June 12, 2025, to replace the class that will graduate on May 8, 2024.
  2. Required the Program to comply with all requirements listed below.

PROGRAM REQUIREMENTS:

1. Notify the NEC in the event a current class is displaced from clinical sites.
2. Required the Program to obtain prior BVNPT approval before admission of the initial or subsequent classes to maintain compliance with the California Code of Regulations, Title 16, Section 2526(c) that states:

   "A Board representative shall make a survey visit prior to graduation of the initial class. A program shall not commence another class without prior Board approval."

3. Required the Program, when requesting approval to admit students, to:
   a. Submit all documentation in final form, using the forms provided by the BVNPT, no later than two months prior to the requested start date for the class.

b. Provide documentation that adequate resources, i.e., faculty and facilities, are available to support each admitted class of students.

c. Ensure that the Program maintains an average annual pass rate that is compliant with California Code of Regulations, Title 16, Section 2530(l).

4. Comply with all approval standards in Article 4 of the Vocational Nursing Practice Act, commencing at California Business and Professions Code Section 2880, and Article 5 of the California Code of Regulations, Title 16, commencing at Section 2525.

5. Board staff will continue to monitor the Program's effectiveness by tracking class admissions, the effectiveness of employed interventions, and the Program's licensure examination pass rates each quarter.

- On October 30, 2024, The Executive Officer approved the following:

1. Admit a full-time class of 30 students to commence on November 4, 2024, with a graduation date of October 9, 2025. This would be an additional class.

2. Required the Program to comply with all requirements listed below.

PROGRAM REQUIREMENTS:

1. Notify the NEC in the event a current class is displaced from clinical sites.

2. Required the Program to obtain prior BVNPT approval before admission of the initial or subsequent classes to maintain compliance with the California Code of Regulations, Title 16, Section 2526(c) that states:

   "A Board representative shall make a survey visit prior to graduation of the initial class. A program shall not commence another class without prior Board approval."

3. Required the Program, when requesting approval to admit students, to:

   a. Submit all documentation in final form, using the forms provided by the BVNPT, no later than two months prior to the requested start date for the class.

   b. Provide documentation that adequate resources, i.e., faculty and facilities, are available to support each admitted class of students.

   c. Ensure that the Program maintains an average annual pass rate that is compliant with California Code of Regulations, Title 16, Section 2530(l).

4. Comply with all approval standards in Article 4 of the Vocational Nursing Practice Act, commencing at California Business and Professions Code Section 2880, and Article 5 of the California Code of Regulations, Title 16, commencing at Section 2525.

5. Board staff will continue to monitor the Program's effectiveness by tracking class admissions, the effectiveness of employed interventions, and the Program's licensure examination pass rates each quarter.

- On May 13, 2025, the Executive Officer approved the following:

1. Approved the Program's request to admit a full-time class of 30 students to commence on July 7, 2024, with a graduation date of June 12, 2025, to replace the class that will graduate on May 8, 2024.
2. Required the Program to comply with all requirements listed below.

PROGRAM REQUIREMENTS:

1. Notify the NEC in the event a current class is displaced from clinical sites.
2. Required the Program to obtain prior BVNPT approval before admission of the initial or subsequent classes to maintain compliance with the California Code of Regulations, Title 16, Section 2526(c) that states:

   "A Board representative shall make a survey visit prior to graduation of the initial class. A program shall not commence another class without prior Board approval."

3. Required the Program, when requesting approval to admit students, to:
   a. Submit all documentation in final form, using the forms provided by the BVNPT, no later than two months prior to the requested start date for the class.
   b. Provide documentation that adequate resources, i.e., faculty and facilities, are available to support each admitted class of students.
   c. Ensure that the Program maintains an average annual pass rate that is compliant with California Code of Regulations, Title 16, Section 2530(l).
4. Comply with all approval standards in Article 4 of the Vocational Nursing Practice Act, commencing at California Business and Professions Code Section 2880, and Article 5 of the California Code of Regulations, Title 16, commencing at Section 2525.
5. Board staff will continue to monitor the Program's effectiveness by tracking class admissions, the effectiveness of employed interventions, and the Program's licensure examination pass rates each quarter.

- On September 30, 2025, The Executive Officer rendered the following Decision.
  1. Approved the Program's request to admit a full-time class of 30 students to commence November 24, 2025, with a graduation date of October 22, 2026, to replace the class that will graduate on October 9, 2025.
  2. Required the Program to comply with all requirements listed below.

PROGRAM REQUIREMENTS:

1. Notify the NEC in the event a current class is displaced from clinical sites.
2. Required the Program to obtain prior BVNPT approval before admission of the initial or subsequent classes to maintain compliance with the California Code of Regulations, Title 16, Section 2526(c) that states:

"A Board representative shall make a survey visit prior to graduation of the initial class. A program shall not commence another class without prior Board approval."

3. Required the Program, when requesting approval to admit students, to:
    a. Submit all documentation in final form, using the forms provided by the BVNPT, no later than two months prior to the requested start date for the class.
    b. Provide documentation that adequate resources, i.e., faculty and facilities, are available to support each admitted class of students.
    c. Ensure that the Program maintains an average annual pass rate that is compliant with California Code of Regulations, Title 16, Section 2530(l).
4. Comply with all approval standards in Article 4 of the Vocational Nursing Practice Act, commencing at California Business and Professions Code Section 2880, and Article 5 of the California Code of Regulations, Title 16, commencing at Section 2525.
5. Board staff will continue to monitor the Program's effectiveness by tracking class admissions, the effectiveness of employed interventions, and the Program's licensure examination pass rates each quarter.

- On April 14, 2026, the Board of Vocational Nursing and Psychiatric Technicians (BVNPT) hereby informs you of your program's status related to Section 2530(l) of the California Code of Regulations which states.

    "The program shall maintain a yearly average minimum pass rate on the licensure examination that does not fall below 10 percentage points of the state average pass rate for first time candidates of accredited vocational nursing schools for the same period.

        (1) Failure to maintain the required yearly average minimum pass rate for two years or eight consecutive quarters may be cause to place a program on provisional approval."

    Statistics furnished by Pearson VUE and published by the National Council of State Boards of Nursing as "Jurisdictional Summary of All First-Time Candidates Educated in Member Board Jurisdiction", indicate that the pass rates for Clement Career College **--** Vocational Nursing Program have fallen below 10 percentage points of the state average pass rate for the **past four quarters**.

        (2) The Program was required to provide the BVNPT with your written plan for improving your program's NCLEX-PN® pass rates by April 21, 2026. The BVNPT will continue monitoring he pass rates closely.

- On September 15, 2026, the Board of Vocational Nursing and Psychiatric Technician's (BVNPT) Executive Officer considered the consultant's report concerning Clement *Career College, Request to Admit Students.*

The following decisions were rendered:

1. Approved the Program's request to admit a full-time class of 20 students to commence on September 21, 2026, with a graduation date of August 12, 2027, that replaces the class that graduates on October 23, 2026.
2. Required the Program to comply with all requirements listed below.

PROGRAM REQUIREMENTS:

1. The Program will provide a comprehensive analysis with a plan for improvement of NCLEX-PN pass rates by October 15, 2026.
2. Notify the NEC in the event a current class is displaced from clinical sites.
3. Obtain BVNPT approval prior to the admission of each class.
4. Continued to require the Program, when requesting approval to admit students, to:
    a. Submit all documentation in final form, using forms provided by the BVNPT, no later than two months prior to the requested start date for the class.
    b. Provide documentation that adequate resources, i.e., faculty and facilities, are available to support each admitted class of students.
    c. Maintain an average annual pass rate that is compliant with California Code of Regulations, Title 16, Section 2530(l).
5. Continued to require the Program to maintain an average annual pass rate that is compliant with California Code of Regulations, Title 16, Section 2530(l).
6. Continued to require the Program to comply with all of the approval standards set forth in Article 4 of the Vocational Nursing Practice Act, commencing with California Business and Professions Code Section 2880, and in Article 5 of the California Code of Regulations, Title 16, commencing with Section 2525.